



## **NEWS AND INFORMATION BUREAU**

### **People's FOI Manual**

**FREEDOM**  
— *of* —  
**INFORMATION**

NEWS AND INFORMATION BUREAU OFFICES		
Offices	Location	Telephone Numbers
Main Office	NIB Bldg., Malacañang Compound, San Miguel, Manila	87333660, 87345926, 87331780
Philippine News Agency	PIA Bldg., Visayas Ave., Diliman, Quezon City	83524335
International Press Center	NPC Bldg., Magallanes Drive, Intramuros, Manila	85265329



# **Freedom of Information**

## TABLE OF CONTENTS

1.0.	Purpose .....	1
2.0.	Scope .....	1
3.0.	References .....	1
4.0.	Abbreviations and Definitions .....	1
5.0.	FOI Receiving Officer.....	5
6.0.	FOI Decision Maker.....	5
7.0.	FOI Champion.....	5
8.0.	Central Appeals and Review Committee.....	6
9.0.	Approval and Denial of Request to Information.....	6
10.0.	Protection of Privacy.....	6
11.0.	Standard Procedure.....	6
	FOI Request Flow Chart.....	11
12.0.	Remedies in case of denial.....	12
13.0.	Request tracking system.....	12
14.0.	No Wrong Door Policy.....	12
15.0.	Fees.....	12
16.0.	Administrative Liability.....	13
17.0.	Records.....	13
Annex A	FOI Frequently Asked Questions.....	15
Annex B	Executive Order No. 2.....	19
Annex C	FOI Receiving Officers of NIB.....	24
Annex D	List of Exceptions.....	25
Annex E	FOI Request Form.....	26
Annex F	No Wrong Door Policy Flowchart.....	30

## NEWS AND INFORMATION BUREAU

### Freedom of Information (FOI) Manual

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   1
------------------	--	--------------------------------	-------------

#### 1.0. Purpose

1.1. This FOI Manual details the regular process, rules and instructions in dealing with requests for information received under Executive Order (E.O. No. 2 on Freedom of Information (FOI)). *(Annex B. )*

#### 2.0. Scope

2.1. This manual covers requests for information directed to the News and Information Bureau including designated FOI Receiving Officers in the provincial bureaus.

#### 3.0. References

- 1.1 NIB documents
- 1.2 Executive Order No. 2 on Freedom of Information (FOI)

#### 4.0. Abbreviations and Definitions

4.1. **NIB** – News and Information Bureau

4.2. **PCOO** - Presidential Communications Operations Office

4.3. **FOI** – Freedom of Information

4.4. **FRO** - FOI Receiving Officer

4.5. **FDM** - FOI Decision Maker

4.6. **CONSULTATION.** When a government office locates a record that contains information of interest to another office, it will ask for the views of that other agency on the disclosability of the records before any final determination is made. This process is called a “consultation”

4.7. **data.gov.ph.** The Open Data website that serves as the government’s comprehensive portal for all public government data that is searchable, understandable, and accessible.

4.8. **eFOI.gov.ph.** The website that serves as the government’s comprehensive FOI website for all information on the FOI. Among many other features, eFOI.gov.ph provides a central resource for the public to understand the FOI, to locate records that are already available online, and to learn how to make a request for information that is not yet publicly available, eFOI.gov.ph also promotes agency accountability for the administration of the FOI by graphically displaying the detailed statistics contained in Annual FOI Reports, so that they can be compared by agency and over time.

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   2
------------------	--	--------------------------------	-------------

- 4.9. **EXCEPTIONS.** Information that should not be released and disclosed in response to a FOI request because they are protected by the Constitution, laws or jurisprudence.
- 4.10. **FREEDOM OF INFORMATION (FOI).** The Executive Branch recognizes the right of the people to information on matters of public concern, and adopts and implements a policy of full public disclosure of all its transactions involving public interest, subject to the procedures and limitations provided in Executive Order No. 2. This right is indispensable to the exercise of the right of the people and their organizations to effective and reasonable participation at all levels of social, political and economic decision-making.
- 4.11. **FOI CONTACT.** The name, address and phone number at each government office where you can make a FOI request.
- 4.12. **FOI REQUEST.** A written request submitted to a government office personally or by email asking for records on any topic. A FOI request can generally be made by any Filipino to any government office.
- 4.13. **FOI RECEIVING OFFICE.** The primary contact at each agency where the requesting party can call and ask questions about the FOI process or the pending FOI request.
- 4.14. **FREQUENTLY REQUESTED INFORMATION.** Info released in response to a FOI request that the agency determines to have become or are likely to become the subject of subsequent requests for substantially the same records.
- 4.15. **FULL DENIAL.** When the AGENCY or any of its office, bureau or agency cannot release any records in response to a FOI request, because, for example, the requested information is exempt from disclosure in its entirety or no records responsive to the request could be located.
- 4.16. **FULL GRANT.** When a government office is able to disclose all records in full in response to a FOI request.
- 4.17. **INFORMATION.** Shall mean any records, documents, papers, reports, letters, contracts, minutes and transcripts of official meetings, maps, books, photographs, data, research materials, films, sound and video recording, magnetic or other tapes, electronic data, computer stored data, any other like or similar data or materials recorded, stored or archived in whatever format, whether offline or online, which are made, received, or kept in or under the control and custody of any government

Republic of the Philippines  
Presidential Communications Operations Office  
**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   3
------------------	--	--------------------------------	-------------

office pursuant to law, executive order, and rules and regulations or in connection with the performance or transaction of official business by any government office.

- 4.18. **INFORMATION FOR DISCLOSURE.** Information promoting the awareness and understanding of policies, programs, activities, rules or revision affecting the public, government agencies, and the community and economy. It also includes information encouraging familiarity with the general operations, thrusts, and programs of the government. In line with the concept of proactive disclosure and open data, these types of information can already be posted to government websites, such as data.gov.ph without need for written requests from the public.
- 4.19. **MULTI-TRACK PROCESSING.** A system that divides incoming FOI requests according to their complexity so that simple request requiring relatively minimal review are placed in one processing track and more complex requests are placed in one or more other tracks. Requests granted expedited processing are placed in yet another track. Requests in each track are processed on a first in/first out basis.
- 4.20. **OFFICIAL RECORD/S.** Shall refer to information produced or received by a public officer or employee, or by a government office in an official capacity or pursuant to a public function or duty.
- 4.21. **OPEN DATA.** Refers to publicly available data structured in a way that enables the data to be fully discoverable and usable by end users.
- 4.22. **PARTIAL GRANT/PARTIAL DENIAL.** When a government office is able to disclose portions of the records in response to a FOI request, but must deny other portions of the request.
- 4.23. **PENDING REQUEST OR PENDING APPEAL.** An FOI request or administrative appeal for which a government office has not yet taken final action in all respects. It captures anything that is open at a given time including request that are well within the statutory response time.
- 4.24. **PERFECTED REQUEST.** A FOI request, which reasonably describes the records, sought and is made in accordance with the government office's regulations.
- 4.25. **PERSONAL INFORMATION.** Shall refer to any information, whether recorded in a material form or not, from which the identity of an individual is apparent or can be reasonably and directly ascertained by the entity holding the information, or when

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   4
------------------	--	--------------------------------	-------------

put together with other information would directly and certainly identify an individual.

- 4.26. **PROACTIVE DISCLOSURE.** Information made publicly available by government agencies without waiting for a specific FOI request. Government agencies now post on their websites a vast amount of material concerning their functions and mission.
- 4.27. **PROCESSED REQUEST OR PROCESSED APPEAL.** The number of requests or appeals where the agency has completed its work and sent a final response to the requester.
- 4.28. **PUBLIC RECORDS.** Shall include information required by laws, executive orders, rules, or regulations to be entered, kept, and made publicly available by a government office.
- 4.29. **RECEIVED REQUEST OR RECEIVED APPEAL.** An FOI request or administrative appeal that an agency has received within a fiscal year.
- 4.30. **REFERRAL.** When a government office locates a record that originated with, or is of otherwise primary interest to another agency, it will forward that record to the other agency to process the record and to provide the final determination directly to the requester. This process is called a “referral”.
- 4.31. **SENSITIVE PERSONAL INFORMATION.** As defined in the Data Privacy Act of 2012, shall refer to personal information:
  - 4.31.1. About an individual race, ethnic origin, marital status, age, color, and religious philosophical or political affiliations;
  - 4.31.2. About an individual health, education, genetic or sexual life of a person, or to any proceedings for any offense committed or alleged to have committed by such person, the disposal of such proceedings or the sentence of any court in such proceedings;
  - 4.31.3. Issued by government agencies peculiar to an individual which includes, but not limited to, social security numbers, previous or current health records, licenses or its denials, suspension or revocation, and tax returns; and
  - 4.31.4. Specifically established by an executive order or an act of Congress to be kept classified.



**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   5
------------------	--	--------------------------------	-------------

4.32. **SIMPLE REQUEST.** A FOI request that an agency anticipates will involve a small volume of material or which will be able to be processed relatively quickly.

5.0. **FOI Receiving Officer (FRO).** There shall be FOI Receiving Officers (***Annex C***) designated at the NIB main office, IPC and PNA provincial bureaus. The FRO from the main office shall preferably come from the Records Section and shall hold office at Ground floor, PCOO-NIB Bldg., Malacañang Manila.

The functions of the FRO shall include receiving on behalf of NIB all requests for information and forward the same to the appropriate office/division/unit who has custody of the records; monitor all FOI requests and appeals; provide assistance to the FOI Decision Maker; provide assistance and support to the public and staff with regard to FOI; compile statistical information as required; and, conduct initial evaluation of the request and advise the requesting party whether the request will be forwarded to the FOI Decision Maker for further evaluation, or deny the request based on:

- a. That the form is incomplete; or
- b. That the information is already disclosed in the NIB's Official Website, [foi.gov.ph](http://foi.gov.ph), or at [data.gov.ph](http://data.gov.ph).

6.0. **FOI Decision Maker.** There shall be FOI Decision Makers (FDM), designated by the NIB Head, with a rank of not lower than a Division Chief or its equivalent, who shall conduct evaluation of the request for information and have the authority to grant the request, or deny it based on the following:

- 6.1. The NIB does not have the information requested;
- 6.2. The information requested contains sensitive personal information protected by the DATA Privacy Act of 2012;
- 6.3. The information requested falls under the list of exceptions to FOI; or
- 6.4. The request is an unreasonable subsequent identical or substantially similar request from the same requesting party whose request has already been previously granted or denied by NIB.

7.0. **FOI Champion.** There shall be an FOI Champion designated by the NIB Head with a rank of not lower than a Division Chief or its equivalent, who shall be responsible for the establishment and implementation of the FOI Program of NIB.

## NEWS AND INFORMATION BUREAU

### Freedom of Information (FOI) Manual

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	Page   6
------------------	--	--------------------------------	----------

8.0. **Central Appeals and Review Committee:** There shall be a central appeals and review committee composed of three (3) officials with a rank not lower than a Division Chief or its equivalent, designated by the NIB Head to review and analyze the grant or denial of request of information. The Committee shall also provide expert advice to the NIB Head on the denial of such request.

9.0. **Approval and Denial of Request to Information.** The Decision Maker shall approve or deny all request of information. In case where the Decision Maker is on official leave, the NIB Head may delegate such authority to any Officer not below the rank of a Division Chief.

10.0. **Protection of Privacy**

While providing for access to information, the NIB shall afford full protection to a person's right to privacy, as follows:

10.1. The NIB shall ensure that personal information, particularly sensitive personal information, in its custody or under its control is disclosed only as permitted by existing laws;

10.2. The NIB shall protect personal information in its custody or under its control by making reasonable security arrangements against unauthorized access, leaks or premature disclosure;

10.3. The FRO, FDM, or any employee or official who has access, whether authorized or unauthorized, to personal information in the custody of NIB, shall not disclose that information except as authorized by existing laws.

11.0. **Standard Procedure (*See flowchart on page 13*)**

11.1. **Receipt of Request for Information**

11.1.1. The FOI Receiving Officer (FRO) shall receive the request for information from the requesting party and check compliance of the following requirements:

- a. The request must be in writing;
- b. The request shall state the name and contact information of the requesting party, as well as provide valid proof of identification or authorization; and
- c. The request shall reasonably describe the information requested, and the reason for, or purpose of, the request for information. (***See Annex E***)

Republic of the Philippines  
Presidential Communications Operations Office  
**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   7
------------------	--	--------------------------------	-------------

The request can be made through email, provided that the requesting party shall attach in the email a scanned copy of the FOI application request, and a copy of a duly recognized government ID with photo.

- 11.1.2. In case the requesting party is unable to make a written request, because of illiteracy or due to being a person with disability, he or she may make an oral request, and the FRO shall reduce it in writing.
- 11.1.3. The request shall be stamped received by the FRO, indicating the date and time of the receipt of the written request, and the name, rank, title and position of the public officer who actually received it, with a corresponding signature and a copy, furnished to the requesting party. In case of email requests, the email shall be printed out and shall follow the procedure mentioned above, and be acknowledged by electronic mail. The FRO shall input the details of the request on the Request Tracking System and allocate a reference number.
- 11.1.4. The NIB must respond to requests promptly, within the fifteenth (15) working day following the date of receipt of the request. A working day is any day other than a Saturday, Sunday or a day which is declared a national public holiday in the Philippines. In computing for the period, Art. 13 of the New Civil Code shall be observed.

The date of receipt of the request will be either:

- a. The day on which the request is physically or electronically delivered to the office of FROs, or directly into the email inbox of a member of staff; or
- b. If the FRO has asked the requesting party for further details to identify and locate the requested information, the date on which the necessary clarification is received.

An exception to this will be where the request has been emailed to an absent member of staff, and this has generated an 'out of office' message with instructions on how to re-direct the message to another contact. Where this is the case, the date of receipt will be the day the request arrives in the inbox of that contact.

Should the requested information need further details to identify or locate, then the 15 working days will commence the day after it receives the required clarification from the requesting party. If no clarification is received from the requesting party after sixty (60) calendar days, the request shall be closed.

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	Page   8
------------------	--	--------------------------------	----------

11.2. **Initial Evaluation.** After receipt of the request for information, the FRO shall evaluate the contents of the request.

11.2.1. **Request relating to more than one office/division/unit under the NIB:** If a request for information is received which requires to be complied with, of different offices/divisions/units, the FRO shall forward such request to the said office/division/unit concerned and ensure that it is well coordinated and monitor its compliance. The FRO shall also clear with the respective FROs of such offices/divisions/units that they will only provide the specific information that relates to their offices.

11.2.2. **Requested information is not in the custody of NIB or any of its offices:** If the requested information is not in the custody of NIB or any of its offices, following referral and discussions with the FDM, the FRO shall undertake the following steps:

- a. If the records requested refer to another bureau/agency, the request will be immediately transferred to such appropriate bureau/agency through the most expeditious manner and the transferring office must inform the requesting party that the information is not held within the 15 working day limit. The 15 working day requirement for the receiving office commences the day after it receives the request.
- b. If the records refer to an office not within the coverage of E.O. No. 2, the requesting party shall be advised accordingly and provided with the contact details of that office, if known.

11.2.3. **Requested information is already posted and available on-line:** Should the information being requested is already posted and publicly available in the NIB website, data.gov.ph or foi.gov.ph, the FRO shall inform the requesting party of the said fact and provide them the website link where the information is posted.

11.2.4. **Requested information is substantially similar or identical to the previous request:** Should the requested information be substantially similar or identical to a previous request by the same requester, the request shall be denied. However, the FRO shall inform the applicant of the reason of such denial.

11.3. **Transmittal of Request by the FRO to the FDM:** After receipt of the request for information, the FRO shall evaluate the information being requested, and notify the FDM of such request. The copy of the request shall be forwarded to FDM within one (1) day from receipt of the written request. The FRO shall record the date, time and name of

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   9
------------------	--	--------------------------------	-------------

the FDM who received the request in a record book with the corresponding signature of acknowledgement of receipt of the request.

- 11.4. **Role of FDM in processing the request:** Upon receipt of the request for information from the FRO, the FDM shall assess and clarify the request if necessary. He or she shall make all necessary steps to locate and retrieve the information requested. The FDM shall ensure that the complete information requested be submitted to the FRO within 10 days upon receipt of such request.

The FRO shall note the date and time of receipt of the information from the FDM and report to the NIB Head or the designated officer, in case the submission is beyond the 10-day period.

If the FDM needs further details to identify or locate the information, he shall, through the FRO, seek clarification from the requesting party. The clarification shall stop the running of the 15 working day period and will commence the day after it receives the required clarification from the requesting party.

If the FDM determines that a record contains information of interest to another office, the FDM shall consult with the agency concerned on the disclosability of the records before making any final determination.

- 11.5. **Role of FRO to transmit the information to the requesting party:** Upon receipt of the requested information from the FDM, the FRO shall collate and ensure that the information is complete. He shall attach a cover/transmittal letter signed by NIB Head or the designated officer and ensure the transmittal of such to the requesting party within 15 working days upon receipt of the request for information.
- 11.6. **Request for an Extension of Time:** If the information requested requires extensive search of the government's office records facilities, examination of voluminous records, the occurrence of fortuitous events or other analogous cases, the FDM should inform the FRO.

The FRO shall inform the requesting party of the extension, setting forth the reasons for such extension. In no case shall the extension exceed twenty (20) working days on top of the mandated fifteen (15) working days to act on the request, unless exceptional circumstances warrant a longer period.

- 11.7. **Notice to the Requesting Party of the Approval/Denial of the Request:** Once the DM Approved or denied the request, he shall immediately notify the FRO who shall prepare the response to the requesting party either in writing or by email. All actions on FOI

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   10
------------------	--	--------------------------------	--------------

requests, whether approval or denial, shall pass through the NIB Head or his designated officer for final approval.

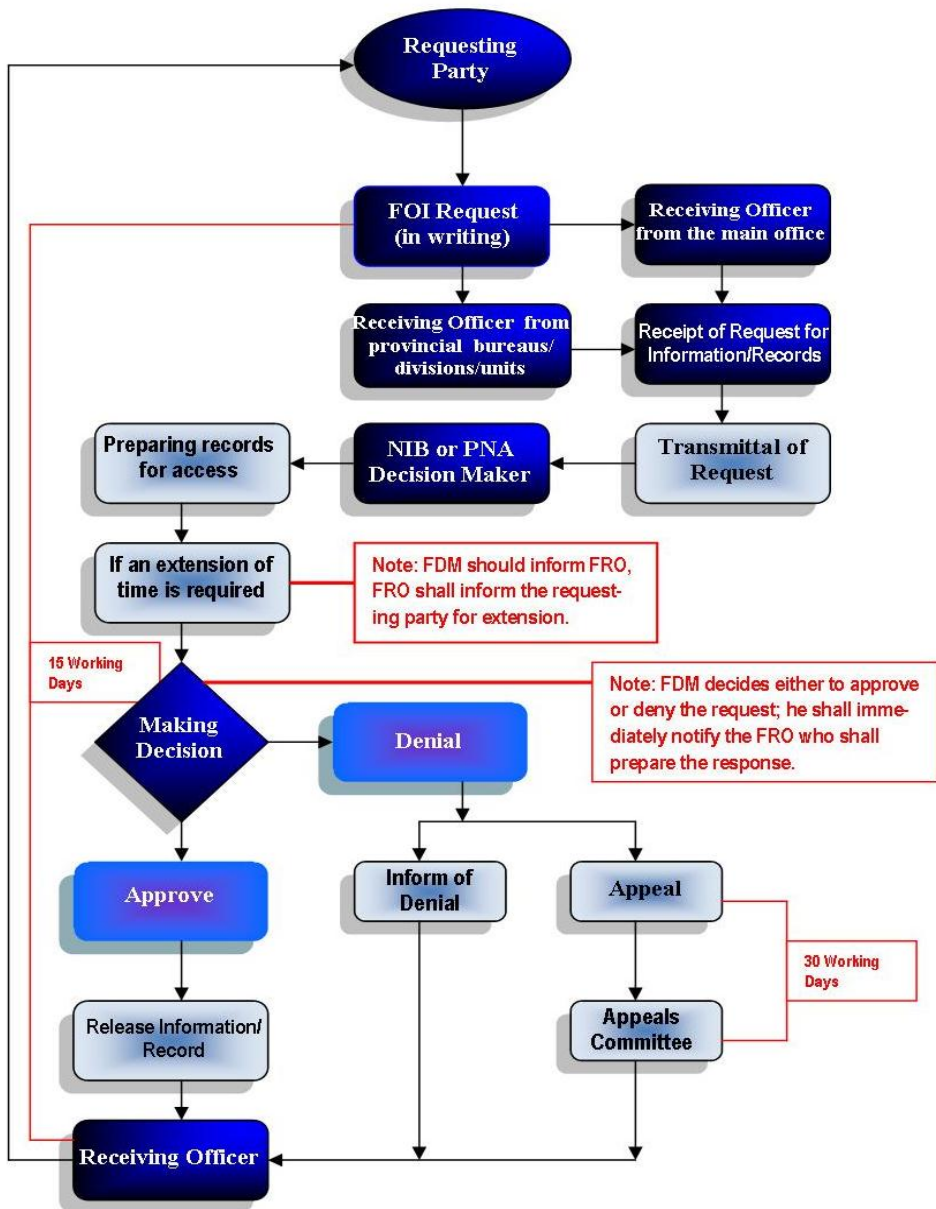
- 11.8. **Approval of Request:** In case of approval, the FRO shall ensure that all records that have been retrieved and considered be checked for possible exemptions, prior to actual release. The FRO shall prepare the letter or email informing the requesting party within the prescribed period that the request was granted and be directed to pay the applicable fees, if any.
- 11.9. **Denial of Request:** In case of denial of the request wholly or partially, the FRO shall, within the prescribed period, notify the requesting party of the denial in writing. The notice shall clearly set forth the ground or grounds for denial and the circumstances on which the denial is based. Failure to notify the requesting party of the action taken on the request within the period herein provided shall be deemed a denial of the request to information. All denials on FOI requests shall pass through the Office of the Director or to his designated officer.

## NEWS AND INFORMATION BUREAU

### Freedom of Information (FOI) Manual

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	Page   11
------------------	--	--------------------------------	-----------

### FOI Request Flow Chart



## NEWS AND INFORMATION BUREAU

### Freedom of Information (FOI) Manual

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   12
------------------	--	--------------------------------	--------------

#### 12.0. Remedies in case of denial

A person whose request for access to information has been denied may avail himself of the remedy set forth below:

##### 12.1. Administrative FOI Appeal to the NIB Central Appeals and Review Committee:

Provided, that the written appeal must be filed by the same requesting party within fifteen (15) calendar days from the notice of denial or from the lapse of the period to respond to the request.

a. Denial of a request may be appealed by filing a written appeal to the NIB Central Appeals and Review Committee within fifteen (15) calendar days from the notice of denial or from the lapse of the period to respond to the request.

b. The appeal shall be decided by the NIB Head upon the recommendation of the Central Appeals and Review Committee within thirty (30) working days from the filing of said written appeal. Failure to decide within the 30-day period shall be deemed a denial of the appeal.

12.2. Upon exhaustion of administrative FOI appeal remedies, the requesting party may file the appropriate judicial action in accordance with the Rules of Court.

#### 13.0. Request tracking system.

The NIB shall establish a system to trace the status of all requests for information received by it, which may be paper-based, on-line or both.

#### 14.0. “No Wrong Door Policy”

In compliance with FOI-MC No. 21-05 or the Guidelines on the Referral of Requested Information, Official Record/s and Public Record/s to the Appropriate Government Agency, otherwise known as the “No Wrong Door Policy for FOI,” the NIB will not deny FOI requests for information and/or records not under its possession but instead refer the request to the appropriate government agency which is the proper repository or custodian of the requested information or records, or have control over the said information or records (See Annex F.)

#### 15.0 Fees.

15.1. **No Request Fee.** The NIB shall not charge any fee for accepting requests for access to information.

15.2. **Reasonable Cost of Reproduction and Copying of the Information:** The FRO shall immediately notify the requesting party in case there shall be a reproduction and



**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   13
------------------	--	--------------------------------	--------------

copying fee in order to provide the information. Such fee shall be the actual amount spent by NIB in providing the information to the requesting party. The schedule of fees shall be posted by NIB.

- 15.3 **Exemption from Fees:** The NIB may exempt any requesting party from payment of fees, upon request stating the valid reason why such requesting party shall not pay the fee.

**16.0 Administrative Liability**

- 16.1 **Non-compliance with FOI.** Failure to comply with the provisions of this Manual shall be a ground for the following administrative penalties:

- a. 1<sup>st</sup> Offense – Reprimand;
- b. 2<sup>nd</sup> Offense – Suspension of one (1) to thirty (30) days; and
- c. 3<sup>rd</sup> Offense – Dismissal from the service.

- 16.2 **Procedure.** The Revised Rules on Administrative Cases in the Civil Service shall be applicable in the disposition of cases under this Manual.

- 16.3 **Provisions for More Stringent Laws, Rules and Regulations.** Nothing in this Manual shall be construed to derogate from any law, any rules, or regulation prescribed by any body or agency, which provides for more stringent penalties.

**16.0. Records**

- 16.1. All records/documents pertaining to this manual is in custody and preservation of Records Section and employees concerned.

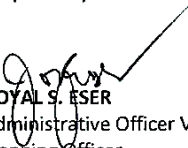
Copies of this manual need to be readily accessible for reference of in dealing with requests of information received under Executive Order (*E.O. No. 2 on Freedom of Information (FOI)*) and in the work areas of those individuals actually performing the activity, either in hard copy or electronic format.

**NEWS AND INFORMATION BUREAU**

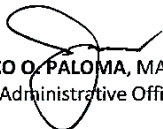
**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   14
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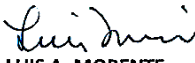
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**NEWS AND INFORMATION BUREAU**

Freedom of Information (FOI) Manual			
Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   15

**ANNEX A**

**FOI FREQUENTLY ASKED QUESTIONS**

**Introduction to FOI**

**1. What is FOI?**

Freedom of Information (FOI) is the government's response to the call for transparency and full public disclosure of information. FOI is a government mechanism which allows Filipino citizens to request any information about the government transactions and operations, provided that it shall not put into jeopardy privacy and matters of national security.

The FOI mechanism for the Executive Branch is enabled via Executive Order No. 2, series of 2016.

**2. What is Executive Order NO. 2, s. 2016?**

Executive Order No. 2 is the enabling order for FOI. E.O. 2 operationalizes in the Executive Branch the People's Constitutional right to information. E.O. 2 also provides the State policies to full public disclosure and transparency in the public service.

E.O. 2 was signed by President Rodrigo Roa Duterte on July 23, 2016.

**3. Who oversees the implementation of E.O. 2**

The Presidential Communications Operations Office (PCOO) oversees the operation of the FOI program. PCOO serves as the coordinator of all government agencies to ensure that the FOI program is properly implemented.

**Making a Request**

**4. Who can make an FOI request?**

Any Filipino citizen can make an FOI Request. As a matter of policy, requestors are required to present proof of identification.

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   16
------------------	--	--------------------------------	--------------

**5. What can I ask for under E.O. on FOI?**

Information, official records, public records, and, documents and papers pertaining to official acts, transactions or decisions, as well as to government research data used as basis for policy development.

**6. What agencies can we ask information?**

An FOI request under E.O. 2 can be made before all government offices under the Executive Branch, including government owned or controlled corporations (GOCCs) and state universities and colleges (SUCs).

FOI request must be sent to the specific agency of interest, to be received by its respective Receiving Officer.

**7. How do I make an FOI request?**

- a. The requestor is to fill up a request form and submits to the agency's Receiving Officer. The Receiving Officer shall validate the request and logs it accordingly on the FOI tracker.
- b. If deemed necessary, the Receiving Officer may clarify the request on the same day it was filed, such as specifying the information requested, and providing other assistance needed by the Requestor.
- c. The request is forwarded to the Decision Maker for proper assessment. The Decision Maker shall check if the agency holds the information requested, if it is already accessible, or if the request is a repeat of any previous request.
- d. The request shall be forwarded to the officials involved to locate the requested information.
- e. Once all relevant information is retrieved, officials will check if any exemptions apply, and will recommend appropriate response to the request.
- f. If necessary, the head of the agency shall provide clearance to the response.
- g. The agency shall prepare the information for release, based on the desired format of the Requestor. It shall be sent to the Requestor, depending on the receipt preference.

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   17
------------------	--	--------------------------------	--------------

**8. How much does it cost to make an FOI request?**

There are no fees to make a request. But the agency may charge a reasonable fee for necessary costs, including costs of printing, reproduction and/or photocopying.

**9. What will I receive in response to an FOI request?**

You will be receiving a response either granting or denying your request.

If the request is granted, the information requested will be attached, using a format that you specified. Otherwise, the agency will explain why the request was denied.

**10. How long will it take before I get a response?**

It is mandated that all replies shall be sent fifteen (15) working days after the receipt of the request. The agency will be sending a response, informing of an extension of processing period no longer than twenty (20) working days, should the need arise.

**11. What if I never get a response?**

If the agency fails to provide a response within the required fifteen (15) working days, the Requestor may write an appeal letter to the Central Appeals and Review Committee within fifteen (15) working days from the lapse of required response period. The appeal shall be decided within thirty (30) working days by the Central Appeals and Review Committee.

If all administrative remedies are exhausted and no resolution is provided, requestors may file the appropriate case in the proper courts in accordance with the Rules of Court.

**12. What will happen if my request is not granted?**

If you are not satisfied with the response, the Requestor may write an appeal letter to the Central Appeals and Review Committee within fifteen (15) working days from the lapse of required response period. The appeal shall be decided within thirty (30) working days by the Central Appeals and Review Committee.

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   <b>18</b>
------------------	--	--------------------------------	---------------------

If all administrative remedies are exhausted and no resolution is provided, requestors may file the appropriate case in the proper courts in accordance with the Rules of Court.

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   19
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**ANNEX B**

MALACAÑAN PALACE

MANILA

**BY THE PRESIDENT OF THE PHILIPPINES**

**EXECUTIVE ORDER NO. 02**

Signed on July 23, 2016

**OPERATIONALIZING IN THE EXECUTIVE BRANCH THE PEOPLE'S CONSTITUTIONAL RIGHT TO INFORMATION AND THE STATE POLICIES TO FULL PUBLIC DISCLOSURE AND TRANSPARENCY IN THE PUBLIC SERVICE AND PROVIDING GUIDELINES THEREFOR**

**WHEREAS**, pursuant to Article 28, Article II of the 1987 Constitution, the State adopts and implements a policy of full public disclosure of all its transactions involving public interest, subject to reasonable conditions prescribed by law;

**WHEREAS**, Section 7, Article III of the Constitution guarantees the right of the people to information on matters of public concern;

**WHEREAS**, the incorporation of this right in the Constitution is a recognition of the fundamental role of free and open exchange of information in a democracy, meant to enhance transparency and accountability in government official acts, transactions, or decisions;

**WHEREAS**, the Executive Branch recognizes the urgent need to operationalize these Constitutional provisions;

**WHEREAS**, the President, under Section 17, Article VII of the Constitution, has control over all executive departments, bureaus and offices, and the duty to ensure that the laws be faithfully executed;

**WHEREAS**, the Data Privacy Act of 2012 (R.A. 10173), including its implementing Rules and Regulations, strengthens the fundamental human right of privacy, and of communication while ensuring the free flow of information to promote innovation and growth;

**NOW, THEREFORE, I, RODRIGO ROA DUTERTE**, President of the Philippines, by virtue of the powers vested in me by the Constitution and existing laws, do hereby order:

**SECTION 1. Definition.** For the purpose of this Executive Order, the following terms shall mean:

(a) "Information" shall mean any records, documents, papers, reports, letters, contracts, minutes and transcripts of official meetings, maps, books, photographs, data, research materials, films, sound and video recording, magnetic or other tapes, electronic data, computer stored data, any other like or similar data or materials recorded, stored or archived in whatever format, whether offline or online, which are made, received, or kept in or under the control and custody of any government office pursuant to law, executive order, and rules and regulations or in connection with the performance or transaction of official business by any government office.

Republic of the Philippines  
Presidential Communications Operations Office  
**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   20
------------------	--	--------------------------------	--------------

(b) “Official record/records” shall refer to information produced or received by a public officer or employee, or by a government office in an official capacity or pursuant to a public function or duty.

(c) “Public record/records” shall include information required by laws, executive orders, rules, or regulations to be entered, kept and made publicly available by a government office.

**SECTION 2. Coverage.** This order shall cover all government offices under the Executive Branch, including but not limited to the national government and all its offices, departments, bureaus, offices, and instrumentalities, including government-owned or -controlled corporations, and state universities and colleges. Local government units (LGUs) are encouraged to observe and be guided by this Order.

**SECTION 3. Access to information.** Every Filipino shall have access to information, official records, public records and to documents and papers pertaining to official acts, transactions or decisions, as well as to government research data used as basis for policy development.

**SECTION 4. Exception.** Access to information shall be denied when the information falls under any of the exceptions enshrined in the Constitution, existing law or jurisprudence.

The Department of Justice and the Office of the Solicitor General are hereby directed to prepare an inventory of such exceptions and submit the same to the Office of the President within thirty (30) calendar days from the date of effectivity of this Order.

The Office of the President shall thereafter, immediately circularize the inventory of exceptions for the guidance of all government offices and instrumentalities covered by this Order and the general public.

Said inventory of exceptions shall periodically be updated to properly reflect any change in existing law and jurisprudence and the Department of Justice and the Office of the Solicitor General are directed to update the inventory of exceptions as the need to do so arises, for circularization as hereinabove stated.

**SECTION 5. Availability of SALN.** Subject to the provisions contained in Sections 3 and 4 of this Order, all public officials are reminded of their obligation to file and make available for scrutiny their Statements of Assets, Liabilities and Net Worth (SALN) in accordance with existing laws, rules and regulations, and the spirit and letter of this Order.

**SECTION 6. Application and Interpretation.** There shall be a legal presumption in favor of access to information, public records and official records. No request for information shall be denied unless it clearly falls under any of the exceptions listed in the inventory or updated inventory of exceptions circularized by the Office of the President provided in the preceding section.

The determination of the applicability of any of the exceptions to the request shall be the responsibility of the Head of the Office which is in custody or control of the information, public



## NEWS AND INFORMATION BUREAU

### Freedom of Information (FOI) Manual

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   21
------------------	--	--------------------------------	--------------

record or official record, or the responsible central or field officer duly designated by him in writing.

In making such determination, the Head of the Office or his designated officer shall exercise reasonable diligence to ensure that no exception shall be used or availed of to deny any request for information or access to public records, or official records if the denial is intended primarily and purposely to cover up a crime, wrongdoing, graft or corruption.

**SECTION 7. Protection of Privacy.** While providing access to information, public records, and official records, responsible officials shall afford full protection to the right to privacy of the individual as follows:

- (a) Each government office per Section 2 hereof shall ensure that personal information in its custody or under its control is disclosed or released only if it is material or relevant to the subject-matter of the request and its disclosure is permissible under this order or existing law, rules or regulations;
- (b) Each government office must protect personal information in its custody or control by making reasonable security arrangements against leaks or premature disclosure of personal information which unduly exposes the individual whose personal information is requested, to vilification, harassment or any other wrongful acts.
- (c) Any employee, official or director of a government office per Section 2 hereof who has access, authorized or unauthorized, to personal information in the custody of the office, must not disclose that information except when authorized under this order or pursuant to existing laws, rules or regulation.

**SECTION 8. People's Freedom to Information (FOI) Manual.** For the effective implementation of this Order, every government office is directed to prepare within one hundred twenty (120) calendar days from the effectivity of this Order, its own People's FOI Manual, which shall include among others the following provisions:

- (a) The location and contact information of the head, regional, provincial, and field offices, and other established places where the public can obtain information or submit requests;
- (b) The person or office responsible for receiving requests for information;
- (c) The procedure for the filing and processing of the request as specified in the succeeding section 8 of this Order.
- (d) The standard forms for the submission of requests and for the proper acknowledgment of requests;
- (e) The process for the disposition of requests;
- (f) The procedure for the administrative appeal of any denial for access to information; and
- (g) The schedule of applicable fees.

**SECTION 9. Procedure.** The following procedure shall govern the filing and processing of request for access to information:

- (a) Any person who requests access to information shall submit a written request to the government office concerned. The request shall state the name and contact information of the requesting party, provide valid proof of his identification or authorization, reasonably describe the information requested, and the reason for, or purpose of, the request for information:

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   22
------------------	--	--------------------------------	--------------

Provided, that no request shall be denied or refused acceptance unless the reason for the request is contrary to law, existing rules and regulations or it is one of the exceptions contained in the inventory or updated inventory of exception as hereinabove provided.

(b) The public official receiving the request shall provide reasonable assistance, free of charge, to enable, to enable all requesting parties and particularly those with special needs, to comply with the request requirements under this Section.

(c) The request shall be stamped by the government office, indicating the date and time of receipt and the name, rank, title and position of the receiving public officer or employee with the corresponding signature, and a copy thereof furnished to the requesting party. Each government office shall establish a system to trace the status of all requests for information received by it.

(d) The government office shall respond to a request fully compliant with requirements of sub-section (a) hereof as soon as practicable but not exceeding fifteen (15) working days from the receipt thereof. The response mentioned above refers to the decision of the agency or office concerned to grant or deny access to the information requested.

(e) The period to respond may be extended whenever the information requested requires extensive search of the government office's records facilities, examination of voluminous records, the occurrence of fortuitous cases or other analogous cases. The government office shall notify the person making the request of the extension, setting forth the reasons for such extension. In no case shall the extension go beyond twenty (20) working days unless exceptional circumstances warrant a longer period.

(f) Once a decision is made to grant the request, the person making the request shall be notified of such decision and directed to pay any applicable fees.

**SECTION 10. Fees.** Government offices shall not charge any fee for accepting requests for access to information. They may, however, charge a reasonable fee to reimburse necessary costs, including actual costs of reproduction and copying of the information required, subject to existing rules and regulations. In no case shall the applicable fees be so onerous as to defeat the purpose of this Order.

**SECTION 11. Identical or Substantially Similar Requests.** The government office shall not be required to act upon an unreasonable subsequent identical or substantially similar request from the same requesting party whose request from the same requesting party whose request has already been previously granted or denied by the same government office.

**SECTION 12. Notice of Denial.** If the government office decides to deny the request, in whole or in part, it shall as soon as practicable, in any case within fifteen (15) working days from the receipt of the request, notify the requesting party the denial in writing. The notice shall clearly set forth the ground or grounds for denial and the circumstances on which the denial is based. Failure to notify the requesting party of the action taken on the request within the period herein stipulated shall be deemed a denial of the request for access to information.

**SECTION 13. Remedies in Cases of Denial of Request for Access to Information.**

(a) Denial of any request for access to information may be appealed to the person or office next higher in the authority, following the procedure mentioned in Section 7 (f) of this Order:

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   23
------------------	--	--------------------------------	--------------

Provided, that the written appeal must be filed by the same person making the request within fifteen (15) working days from the notice of denial or from the lapse of the relevant period to respond to the request.

(b) The appeal be decided by the person or office next higher in authority within thirty (30) working days from the filing of said written appeal. Failure of such person or office to decide within the afore-stated period shall be deemed a denial of the appeal.

(c) Upon exhaustion of administrative appeal remedies, the requesting part may file the appropriate case in the proper courts in accordance with the Rules of Court.

**SECTION 14. Keeping of Records.** Subject to existing laws, rules, and regulations, government offices shall create and/or maintain accurate and reasonably complete records of important information in appropriate formats, and implement a records management system that facilitates easy identification, retrieval and communication of information to the public.

**SECTION 15. Administrative Liability.** Failure to comply with the provisions of this Order may be a ground for administrative and disciplinary sanctions against any erring public officer or employee as provided under existing laws or regulations.

**SECTION 16. Implementing Details.** All government offices in the Executive Branch are directed to formulate their respective implementing details taking into consideration their mandates and the nature of information in their custody or control, within one hundred twenty (120) days from the effectivity of this Order.

**SECTION 17. Separability Clause.** If any section or part of this Order is held unconstitutional or invalid, the other sections or provisions not otherwise affected shall remain in full force or effect.

**SECTION 18. Repealing Clause.** All orders, rules and regulations, issuances or any part thereof inconsistent with the provisions of this Executive Order are hereby repealed, amended or modified accordingly: Provided, that the provisions of Memorandum Circular No. 78 (s. 1964), as amended, shall not be deemed repealed pending further review.

**SECTION 19. Effectivity.** This Order shall take effect immediately upon publication in a newspaper of general circulation.

**DONE**, in the City of Manila, this 23rd day of July in the year of our Lord two thousand and sixteen.

(Sgd.) **RODRIGO ROA DUTERTE**  
President of the Philippines By the President:

(Sgd.) **SALVADOR C. MEDIALDEA**  
Executive Secretary

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   24
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**ANNEX C**

**FOI Receiving Officers of NIB**

Office/Division /Unit	Location of FOI Receiving Office	Contact Details	Assigned FOI Receiving Officer
NIB Main Office	News and Information Bureau  NIB Bldg., Malacañang, San Miguel, Manila	87345926  bagumboyj@gmail.com	<b>1. Julie An R. Bagumboy</b>  Human Resource Management Section Staff
Media Accreditation and Relations Division	National Press Club Bldg.,  Ground Floor, Magallanes Drive, Intramuros,  Manila 1002	83366095  85265329  intlpresscenter@gmail.com	<b>2. Ma. Lourdes G. Almario</b>  Media Accreditation and Relations Officer III
PNA Central Desk	PNA Main Office  Second Floor, PIA Building, Visayas Avenue, Diliman, Quezon City	83524335  pnaeditorial@yahoo.com	<b>3. Nephtalie L. Ciruelas</b> News Reporter II  <b>4. Leilani S. Junio</b> News Reporter II  <b>5. Melissa E. Cordova</b> News Reporter I

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   25
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**ANNEX D**

**LIST OF EXCEPTIONS**

Under the E.O. No. 2, these are the exceptions to the FOI as recognized by the Constitution, existing laws or jurisprudence:

1. Information covered by Executive privilege;
2. Privilege information relating to national security, defense or international relations;
3. Information concerning law enforcement and protection of public and personal safety;
4. Information deemed confidential for the protection of the privacy of persons and certain individuals such as minors, victims of crime or the accused;
5. Information, documents, or records known by reason of official capacity and are deemed as confidential, including those submitted or disclosed by entities to government agencies, tribunals, boards or officers, in relation to the performance of their functions, or to inquiries or investigation conducted by them in the exercise of their administrative, regulatory or quasi-judicial powers;
6. Prejudicial premature disclosure;
7. Records of proceeding or information from proceedings which, pursuant to law or relevant rules and regulations, are treated as confidential or privileged.
8. Matters considered confidential under banking and finance laws, and their amendatory laws; and
9. Other exceptions to the right to information under laws, jurisprudence, rules and regulations.

Republic of the Philippines  
Presidential Communications Operations Office  
**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	Page   26
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**ANNEX E**



**FREEDOM OF INFORMATION REQUEST FORM**

**IMPORTANT** – Please read this information carefully before you complete the FOI request form. Once you have completed your request we **strongly advise** that you keep a copy for your records.

**What is Executive Order No.2 s. 2016?**

On July 23, 2016, President Rodrigo Roa Duterte signed Executive Order No. 2, also known as the Freedom of Information (FOI) Executive Order (EO). It upholds the constitutional right of people to information on matters of public concern.

The Executive Order covers all government offices under the Executive Branch, including government-owned or -controlled corporations (GOCCs) and state universities and colleges (SUCs). It requires all executive departments, agencies, bureaus, and offices to make public records, contracts, transactions and any information requested by a member of the public, except for sensitive information and matters affecting national security.

**What is Freedom of Information?**

The FOI EO is an important enabling mechanism to promote transparency in the government's administrative process. Through FOI, citizens are empowered to make a formal request to get information held by the government, barring certain sensitive and important data related to the nation's security. The FOI complements continuing proactive information disclosure efforts where agencies are duty-bound to publish information in the spirit of openness and transparency.

Freedom of Information is an integral element of President Duterte's Good Governance Plan aligned to reforms and initiatives that pursue greater transparency, accountability, and citizen participation in governance.

**Who is overseeing the implementation of FOI Executive Order No. 2?**

The Office of the President through the Presidential Communications Operations Office (PCOO) is over-seeing the implementation and operationalization of the FOI program. PCOO is also responsible for monitoring compliance and performance of all government agencies.

**MAKING AN FOI REQUEST**

**Who can make an FOI request?**

Under the FOI EO, any Filipino citizen can make an FOI request. As a matter of policy, requesting parties are required to present proof of identification (e.g., passport, driver's license, SSS ID, voters ID) in the submission of an FOI request.

**Which agencies can I request information from?**

An FOI request can be made to any government office under the Executive Branch, including but not limited to the national government and all its offices, departments, bureaus, offices, and instrumentalities, including government-owned or controlled corporations, and state universities and colleges.

**What is the procedure for making a valid FOI request?**

*To make a valid request, you must:*

- Place your request in writing. Ensure to state your full name, contact information and provide a valid copy of your government-issued ID as proof of your identity. You can use the attached form or send a letter detailing your request submitted directly to the concerned agency or by email;
- Describe in detail the documents you wish to access; and
- Include the preferred mode of communication in order to be alerted about the status of your request, as well the preferred mode of receiving the documents, should your request be granted.

**What information can I request for through FOI?**

Information, official records, public records, documents, and papers pertaining to official acts, transactions or decisions, as well as to government research data used as basis for policy development, subject to exceptions necessary to protect essential public or private interest.

**Is there an online alternative to making an FOI request?**

You may choose to fill out an online application on [foi.gov.ph](http://foi.gov.ph) after signing up for an account. You will also need to upload a valid copy of your government-issued ID upon registration.

**FEES**

**How much does it cost to make an FOI request?**

There are **NO FEES** for making an FOI request. An agency however, may charge a reasonable fee for necessary costs associated with processing a request - including costs of printing, delivery, reproduction and/or photocopying.

**NOTE:** Use of this FOI request form is optional. Any written format for a Freedom of Information request is acceptable.

Republic of the Philippines  
Presidential Communications Operations Office  
**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   27
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## PROCESSING TIMES

### When can I expect to receive a response to an FOI request?

Under the FOI EO, the standard processing time is fifteen (15) working days. During this time, you will be contacted regarding your FOI request through your preferred mode of communication.

If your request is granted, you can expect to receive the documents either through regular mail or email, or be requested to collect the documents at the office you had applied to. Otherwise, the agency will explain why your request is delayed or denied.

### Can an agency request for a time extension?

In some cases, an agency may need more time to review your request and thereby inform you of an extension of processing period. Under such circumstances, an agency is permitted to extend an additional twenty (20) working days should the need arise.

### Can I have my request expedited?

There is no process by which requests can be expedited. All requests will be reviewed equally on a case-by-case basis and allotted the fifteen (15) working day processing period from the time of receipt.

## COMPLAINTS HANDLING

### What if you are not happy with how the agency has handled your request?

Denial of any request for access to information may be appealed to the person or office next higher in the authority, following the procedure indicated in the Agency FOI Manual; provided that the written appeal must be filed by the same person making the request within fifteen (15) calendar days from the notice of denial or from the lapse of the relevant period to respond to the request.

The appeal will be decided by the person or office next higher in authority within thirty (30) working days from the filing of said written appeal. Failure of such person or office to decide within the afore-stated period shall be deemed a denial of the appeal.

Upon exhaustion of administrative appeal remedies, the requesting party may file the appropriate case in the proper courts in accordance with the Rules of Court.

## IMPORTANT INFORMATION

### Privacy

Once deemed valid, your information from your application will be used by the agency you have applied to, to deal with your application as set out in the Freedom of Information Executive Order No. 2.

If the agency gives you access to a document, and if the document contains no personal information about you, the document may be published online in the Agency's disclosure log, along with your name and the date you applied, and, if another person, company or body will use or benefit from the documents sought, the name of that person, entity or body.

### Copyright

According to Sec. 176.1 of the Intellectual Property Code of the Philippines (RA No. 8293, as amended), No copyright shall subsist in any work of the Government of the Philippines. However, prior approval of the government agency or office wherein the work is created shall be necessary for exploitation of such work for profit. Such agency or office may, among other things, impose as a condition the payment of royalties. No prior approval or conditions shall be required for the use of any purpose of statutes, rules and regulations, and speeches, lectures, sermons, addresses, and dissertations, pronounced, read or rendered in courts of justice, before administrative agencies, in deliberative assemblies and in meetings

Republic of the Philippines  
Presidential Communications Operations Office  
**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	Page   28
------------------	--	--------------------------------	-----------

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FOI Tracking Number:



**FREEDOM OF INFORMATION REQUEST FORM**

(Pursuant to Executive Order No. 2, s. 2016)  
(as of November 2016)

Please read the following information carefully before proceeding with your application. Use blue or black ink. Write neatly and in BLOCK letters. Improper or incorrectly-filled out forms will not be acted upon. Tick or mark boxes with "X" where necessary. Note: (◀) denotes a MANDATORY field.

**A. Requesting Party**

You are required to supply your name and address for correspondence. Additional contact details will help us deal with your application and correspond with you in the manner you prefer.

- |  |  |            |
|--|--|------------|
| 1. Title (e.g. Mr, Mrs, Ms, Miss)  | 2. Given Name/s (including M.I)  | 3. Surname |
| _____  | ◀ _____  | ◀ _____    |
| 4. Complete Address (Apt/House Number, Street, City/Municipality, Province)    |  |            |
| ◀ _____  |  |            |
| 5. Landline/Fax  | 6. Mobile  | 7. Email   |
| _____  | ◀ _____  | _____      |
| 8. Preferred Mode of Communication   | <input type="checkbox"/> Landline <input type="checkbox"/> Mobile Number <input type="checkbox"/> Email <input type="checkbox"/> Postal Address<br>(If your request is successful, we will be sending the documents to you in this manner.)  |            |
| 9. Preferred Mode of Reply   | <input type="checkbox"/> Email <input type="checkbox"/> Fax <input type="checkbox"/> Postal Address <input type="checkbox"/> Pick-Up at Agency   |            |
| 10. Type of ID Given (Please ensure your IDs contain your photo and signature) | <input type="checkbox"/> Passport <input type="checkbox"/> Driver's License <input type="checkbox"/> SSS ID <input type="checkbox"/> Postal ID <input type="checkbox"/> Voter's ID<br><input type="checkbox"/> School ID <input type="checkbox"/> Company ID <input type="checkbox"/> Others _____ |            |

**B. Requested Information**

- |  |                           |         |
|--|---------------------------|---------|
| 11. Agency - Connecting Agency (if applicable)                             | ◀ _____                   | ◀ _____ |
| 12. Title of Document/Record Requested (Please be as detailed as possible) | ◀ _____                   |         |
| 13. Date or Period (DD/MM/YY)  | ◀ _____                   |         |
| 14. Purpose  | ◀ _____<br>_____<br>_____ |         |
| 15. Document Type  | ◀ _____                   |         |
| 16. Reference Numbers (if known)   | ◀ _____                   |         |
| 17. Any other Relevant Information   | ◀ _____                   |         |



## NEWS AND INFORMATION BUREAU

### Freedom of Information (FOI) Manual

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   29
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#### C. Declaration

**Privacy Notice:** Once deemed valid, your information from your application will be used by the agency you have applied to, to deal with your application as set out in the Freedom of Information Executive Order No. 2. If the Department or Agency gives you access to a document, and if the document contains no personal information about you, the document will be published online in the Department's or Agency's disclosure log, along with your name and the date you applied, and, if another person, company or body will use or benefit from the documents sought, the name of that person, entity or body.

**I declare that:**

- The information provided in the form is complete and correct;
- I have read the Privacy notice;
- I have presented at least one (1) government-issued ID to establish proof of my identity

I understand that it is an offense to give misleading information about my identity, and that doing so may result in a decision to refuse to process my application.

Signature

\_\_\_\_\_

Date Accomplished (DD/MM/YYYY)

\_\_\_\_\_

#### D. FOI Receiving Officer [INTERNAL USE ONLY]

Name (Print name)

\_\_\_\_\_

Agency - Connecting Agency (if applicable, otherwise N/A)

\_\_\_\_\_

Date entered on eFOI (if applicable, otherwise N/A)

\_\_\_\_\_

Proof of ID Presented (Photocopies of original should be attached)

☐ Passport ☐ Driver's License ☐ SSS ID ☐ Postal ID ☐ Voter's ID  
☐ School ID ☐ Company ID ☐ Others \_\_\_\_\_

The request is recommended to be:

☐ Approved ☐ Denied

If Denied, please tick the Reason for the Denial

☐ Invalid Request ☐ Incomplete ☐ Data already available online

Second Receiving Officer Assigned (print name)

\_\_\_\_\_

Decision Maker Assigned to Application (print name)

\_\_\_\_\_

Decision on Application

☐ Successful ☐ Partially Successful ☐ Denied ☐ Cost

If Denied, please tick the Reason for the Denial

☐ Invalid Request ☐ Incomplete ☐ Data already available online  
☐ Exception Which Exception? \_\_\_\_\_

Date Request Finished (DD/MM/YYYY)

\_\_\_\_\_

Date Documents (if any) Sent (DD/MM/YYYY)

\_\_\_\_\_

FOI Registry Accomplished

☐ Yes ☐ No

RO Signature

\_\_\_\_\_

Date (DD/MM/YYYY)

\_\_\_\_\_

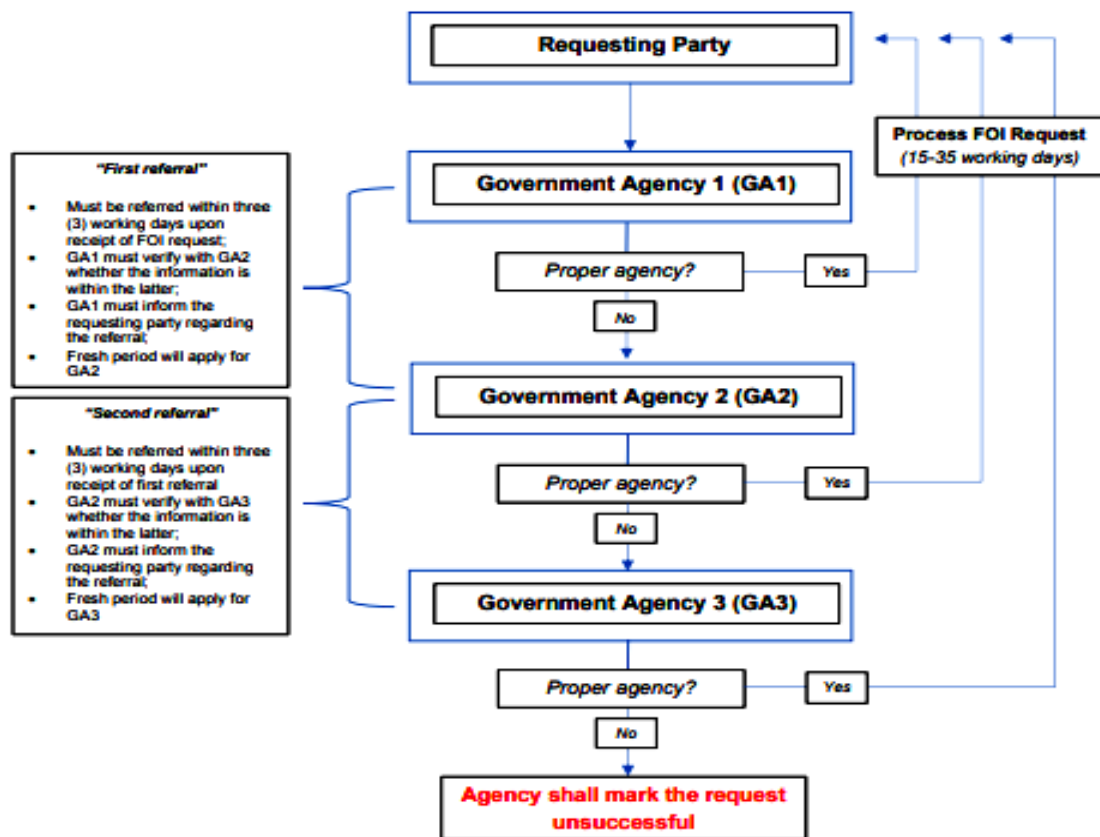
## NEWS AND INFORMATION BUREAU

### Freedom of Information (FOI) Manual

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	Page   30
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#### ANNEX F

### NO WRONG DOOR POLICY FLOWCHART



#### NOTE:

If GA1 fails to refer the request within three (3) working days upon its receipt, the FOI Receiving Officer (FRO) shall act on it within the remaining period to respond pursuant to EO No. 2, s. 2016. No fresh period shall apply.

**NEWS AND INFORMATION BUREAU**

**Freedom of Information (FOI) Manual**

Code: <u>FOI</u>	Revision No. 1 / Revision Date: Sept. 13, 2023	Effectivity: November 25, 2016	P a g e   31
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